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1 KAMALA D. HARRIS Board of Vocational Nursing Attorney General of California and Psychiatric Technicians 2 GLORIA A. BARRIOS Supervising Deputy Attorney General 3 LANGSTON M. EDWARDS Deputy Attorney General 4 State Bar No. 237926 300 S. Spring Street, 5 Licensing Section Los Angeles, CA 90013 Telephone: (213) 620-6343 6 Facsimile: (213) 897-2804 7 Attorneys for Complainant 8 BEFORE THE 9 BOARD OF VOCATIONAL NURSING AND PSYCHIATRIC TECHNICIANS DEPARTMENT OF CONSUMER AFFAIRS 10 STATE OF CALIFORNIA 11 Case No. VN-2009-3456 In the Matter of the Accusation Against: 12 KAREN FAY JACKSON 13 15601 Pinto Way ACCUSATION Chino Hills, California 91709 14 15 Vocational Nurse License No. VN 108324 16 Respondent. 17 18 Complainant alleges: 19 **PARTIES** 20 21 1. Teresa Bello-Jones, J.D., M.S.N., R.N. (Complainant) brings this Accusation 22 solely in her official capacity as the Executive Officer of the Board of Vocational Nursing and 23 Psychiatric Technicians, Department of Consumer Affairs (Board). 24 2. On or about April 21, 1982, the Board of Vocational Nursing and Psychiatric 25 Technicians issued Vocational Nurse License Number VN 108324 to Karen Fay Jackson 26 27 28

(Respondent). The Vocational Nurse License was in full force and effect at all times relevant to the charges brought herein and will expire on April 30, 2012, unless renewed.

JURISDICTION

3. This Accusation is brought before the Board under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.

STATUTORY PROVISIONS

- 4. Code section 118, subdivision (b) provides, in pertinent part, that the expiration of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated. Under Code section 2892.1, the Board may renew an expired license at any time within four years after the expiration.
- 5. Section 490 of the Code provides, in pertinent part, that a board may suspend or revoke a license on the ground that the licensee has been convicted of a crime substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued.
 - 6. Section 493 of the Code states:

"Notwithstanding any other provision of law, in a proceeding conducted by a board within the department pursuant to law to deny an application for a license or to suspend or revoke a license or otherwise take disciplinary action against a person who holds a license, upon the ground that the applicant or the licensee has been convicted of a crime substantially related to the qualifications, functions, and duties of the licensee in question, the record of conviction of the

crime shall be conclusive evidence of the fact that the conviction occurred, but only of that fact, and the board may inquire into the circumstances surrounding the commission of the crime in order to fix the degree of discipline or to determine if the conviction is substantially related to the qualifications, functions, and duties of the licensee in question."

- 7. Section 2875 of the Code provides, in pertinent part, that the Board may discipline the holder of a vocational nurse license for any reason provided in Article 3 (commencing with section 2875) of the Vocational Nursing Practice Act.
 - 8. Section 2878 of the Code states, in pertinent part:

"The Board may suspend or revoke a license issued under this chapter [the Vocational Nursing Practice Act (Bus. & Prof. Code, 2840, et seq.)] for any of the following:

- "(a) Unprofessional conduct. . .
- "(f) Conviction of a crime substantially related to the qualifications, functions, and duties of a licensed vocational nurse, in which event the record of the conviction shall be conclusive evidence of the conviction."
 - 9. Section 2878.5 of the Code states, in pertinent part:

"In addition to other acts constituting unprofessional conduct within the meaning of this chapter, it is unprofessional conduct for a person licensed under this chapter to do any of the following:

"(b) Use any controlled substance as defined in Division 10 of the Health and Safety Code, or any dangerous drug as defined in Section 4022, or alcoholic beverages, to an extent or in a manner dangerous or injurious to himself or herself, any other person, or the public, or to the

extent that the use impairs his or her ability to conduct with safety to the public the practice authorized by his or her license.

"(c) Be convicted of a criminal offense involving possession of any narcotic or dangerous drug, or the prescription, consumption, or self-administration of any of the substances described in subdivisions (a) and (b) of this section, in which event the record of the conviction is conclusive evidence thereof. . . ."

REGULATORY PROVISIONS

- 10. Title 16, California Code of Regulations, section 2518.6, states, in pertinent part:
- "(b) A licensed vocational nurse shall adhere to standards of the profession and shall incorporate ethical and behavioral standards of professional practice which include but are not limited to the following:

(4) Abstaining from chemical/substance abuse. . . . "

11. Title 16, California Code of Regulations, section 2521, states, in pertinent part: "For the purposes of denial, suspension, or revocation of a license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered to be substantially related to the qualifications, functions or duties of a licensed vocational nurse if to a substantial degree it evidences present or potential unfitness of a licensed vocational nurse to perform the functions authorized by his license in a manner consistent with the public health, safety, or welfare. Such crimes or acts shall include but not be limited to those involving the following:

. . .

"(c) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of, or conspiring to violate any provision or term of Chapter 6.5, Division 2 of the Business and Professions Code.

COST RECOVERY

12. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

FIRST CAUSE FOR DISCIPLINE

(Conviction of Substantially Related Crime)

- 13. Respondent is subject to disciplinary action under Code section 2878, subdivision (f), and Title 16, California Code of Regulations, section 2521, subdivision (c), in that on or about May 25, 2010, Respondent was convicted of a crime substantially related to the qualifications, functions, and duties of a vocational nurse, as follows:
- a. On or about May 25, 2010, after pleading nolo contendere, Respondent was convicted of one count of violating Vehicle Code section 23152(b) [driving a vehicle with a blood alcohol content of 0.08% or more], in the criminal proceeding entitled *The People of the State of California v. Karen Fay Jackson* (Super. Ct. Los Angeles County, 2010, Case No. 0NW01570). Respondent was sentenced to three years of probation with terms and conditions. As a result of her conviction, the Respondent was also ordered to pay \$1,518.00 in fines, fees and penalties.
- b. The circumstances surrounding that conviction are that on or about March 6, 2010, a California Highway Patrol Officer responded to a traffic collision on Interstate 5 near Vista del Lago Road, in Los Angeles County. There, the officer encountered the Respondent, who had collided with another vehicle as Respondent was driving southbound in the northbound lanes of

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Interstate 5. Respondent admitted to police that she had consumed beer and prescription drugs earlier in the evening. Respondent was given a Field Sobriety Test, which she failed to perform successfully. Respondent also submitted to a breath test, the results of which demonstrated that Respondent had a blood alcohol concentration of .18% and .17%, respectively. The officer initially placed Respondent under arrest for violating Vehicle Code section 23152 (a), but she was later convicted under 23152 (b).

SECOND CAUSE FOR DISCIPLINE

(Conviction of Drug or Alcohol Related Crime)

14. Respondent is subject to disciplinary action under Code section 2878, subdivision (a), as defined in 2878.5, subdivision (c), in that on or around May 25, 2010, Respondent was convicted of a criminal offense involving consumption of drugs and alcohol. Complainant refers to, and incorporates by reference, the allegations set forth above in paragraph 13 and all subparagraphs, as though set forth fully herein.

THIRD CAUSE FOR DISCIPLINE

(Using Alcohol in a Dangerous Manner)

15. Respondent is subject to disciplinary action under section 2878, subdivision (a), as defined in section 2878.5, subdivision (b), in that on or around March 6, 2010, Respondent used and/or was under the influence of alcohol in a manner dangerous or injurious to herself, any other person, or the public. Complainant refers to, and incorporates by reference, the allegations set forth above in paragraph 13 and all subparagraphs, as though set forth fully herein.

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FOURTH CAUSE FOR DISCIPLINE

(Failure to Abstain from Chemical/Substance Abuse)

16. Respondent is subject to disciplinary action Cal. Code of Regs., title 16, § 2518.6, subd. (b)(4), that Respondent has failed to abstain from chemical and substance abuse. Complainant refers to, and by this reference incorporates, the allegations set forth above in paragraph 13 and all subparagraphs, as though set forth fully herein. Complainant refers to, and incorporates by reference, the allegations set forth above in paragraph 13 and all subparagraphs, as though set forth fully herein.

FIFTH CAUSE FOR DISCIPLINE

(Unprofessional Conduct)

17. Respondent is subject to disciplinary action under Code section 2878, subdivision (a), in that Respondent engaged in unprofessional conduct. The conduct is more particularly described in paragraph 13, subparagraphs (a) and (b), inclusive, above, and herein incorporated by reference.

OTHER DISCIPLINARY CONSIDERATIONS

18. To determine the degree of discipline, if any, to be imposed on Respondent,
Complainant alleges that on or about April 15, 2005 in a prior disciplinary action entitled In the
Matter of the Accusation Against Karen Fay Jackson a.k.a Karen Faye Shepherd a.k.a Karen Faye
Jackson, before the Board of Vocational Nursing and Psychiatric Technicians, in Case Number
6621, Respondent's license was revoked, however the revocation was stayed and Respondent was
placed on three years of probation with terms and conditions. The Respondent stipulated to the
Board's terms of revocation, including payment of fees for the reasonable cost of investigation
and enforcement of the prior action. The underlying circumstances of the prior disciplinary action
revolved around Respondent's unlawful diversion and self-administration of controlled